

ANNUAL FINANCIAL REPORT



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#### INDEPENDENT AUDITOR'S REPORT

The Honorable President Members of the Board of Trustees Flossmoor Public Library Flossmoor, Illinois

## **Opinions**

We have audited the accompanying financial statements of the governmental activities and the major fund of the Flossmoor Public Library, Flossmoor, Illinois (the Library) as of and for the year ended April 30, 2023, and the notes to financial statements which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Flossmoor Public Library, Flossmoor, Illinois as of April 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# **Auditor's Responsibility**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions.

Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion
  is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Library's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Sikich LLP

Naperville, Illinois October 5, 2023

# GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

### FLOSSMOOR PUBLIC LIBRARY

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

## **April 30, 2023**

Management of the Flossmoor Public Library provides this narrative overview and analysis of the financial activities of the Library for the fiscal period ended April 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the Library's financial statements (beginning on page 4).

This discussion and analysis is designed to:

- ✓ Assist the reader in focusing on significant financial issues
- ✓ Provide an overview of the Library's financial activity
- ✓ Identify changes in the Library's financial position (its ability to address the next and subsequent year challenges)
- ✓ Identify any material deviations from the financial plan (approved budget)
- ✓ Identify individual fund issues or concerns

### USING THE FINANCIAL SECTION OF THIS ANNUAL REPORT

The primary focus of local government financial statements has been to summarize fund type information on a current financial resource basis. Government Accounting Standards Board Statement No. 34 requires the Library's financial report to present two kinds of statements, each with a different snapshot of the Library's finances. The focus of the financial statements is on the Library as a whole (government wide) and on its individual fund. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the Library's accountability.

## **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Library's finances, in a manner similar to a private-sector business. The focus of the *Statement of Net Position* (page 4) is to present information on all of the Library's assets and liabilities and deferred inflows and outflows, with the difference between them reported as net position. The *Statement of Net Position* combines and consolidates the governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations using the accrual basis of accounting and the economic resources measurement focus. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating.

The *Statement of Activities* (page 5) presents information showing how the Library's net position changed during the most recent fiscal period. Changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, some revenues and expenses reported in this statement will only result in cash flows in future fiscal periods (e.g., earned but unused compensated absences).

# **USING THE FINANCIAL SECTION OF THIS ANNUAL REPORT (continued)**

The government-wide financial statements (pages 4 and 5) describe functions of the Library that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the Library reflect the Library's basic services, including materials collections, reference and readers' services, youth and adult programs, interlibrary loan, outreach services, online and virtual library resources.

#### **Fund Financial Statements**

Fund financial statements (pages 6 to 9) will be more familiar to traditional users of governmental financial statements. The focus of the presentation is on the fund rather than fund type. A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Library, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The only fund of the Library is the General Fund which is categorized as a governmental fund.

Governmental Funds. The Library presents itself as a single governmental fund. A governmental fund accounts for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund *Balance Sheet* (page 6) and the governmental fund *Statement of Revenues, Expenditures, and Changes in Fund Balance* (page 8), provide a reconciliation to facilitate this comparison. They are:

- Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position (page 7), and
- Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Governmental Activities in the Statement of Activities (page 9).

# USING THE FINANCIAL SECTION OF THIS ANNUAL REPORT (continued)

The Library adopts an annual budget for its General Fund. The Library uses the annual budget as its budgetary guide. A budgetary comparison statement has been provided in this report to demonstrate compliance with the budget (MD&A 11 - Table 3 and the Schedule on page 26).

#### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. Please refer to pages 10-25 for the "Notes to Financial Statements".

# **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information reflecting the Library's progress in funding its expenditures and changes in fund balance. Required supplementary information is on pages 26-30 of this report.

# Financial Analysis of the Library as a Whole

The Library presents comparative financial information for governmental activities, net position, as well as the original appropriation to actual expenditures.

# GOVERNMENT-WIDE STATEMENTS Table 1 Statement of Net Position – Comparative Summaries

Fiscal years ending April 30 <b>ASSETS</b>	2022	2023
Current and Other Assets Capital Assets	\$3,346,341 43,201	\$3,008,228 138,451
Total Assets	3,389,542	3,146,679
DEFERRED OUTFLOWS OF RESOURCES		
Pension items - IMRF	99,980	396,975
OPEB items	0	0
		<del></del>
Total Deferred Outflows Of Resources	99,980	396,975
Total Assets and Deferred Outflows		
of Resources	3,489,522	3,543,654
of Resources	3,409,322	3,343,034
I LADII IPIEC		
LIABILITIES	24.406	07.007
Accounts Payable	34,406	97,807
Accrued Payroll	29,933	32,574
Noncurrent Liabilities		
Due Within One Year	6,534	6,957
Due in More than One Year	86,807	521,902
Total Liabilities	157,680	659,240
DEFERRED INFLOWS OF RESOURCES		
Pension items - IMRF	554,559	10,369
	,	10,309
OPEB items	0	024 112
Deferred Property Taxes	727,374	834,112
Total Deferred Inflows of Resources	1,281,933	844,481
Total Deferred limit wis of Resources	1,201,733	011,101
Total Liabilities & Deferred Inflows		
of Resources	1,439,613	1,503,721
of Resources	1,439,013	1,303,721
NET POSITION		
	42 201	120 451
Net Investment in Capital Assets	43,201	138,451
Unrestricted	2,006,708	1,901,482
TOTAL NET POSITION	\$2,049,909	2,039,933
	1 7 7 7	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,

(See independent auditor's report)
- MD&A 4 -

# **GOVERNMENT-WIDE STATEMENTS (continued)**

Comparatively, the library's Total Assets and Deferred Outflows of Resources increased by \$54,132 (1.5%), Total Liabilities and Deferred Inflows of Resources increased by \$64,108 (4.45%) and the Total Net Position decreased \$9,976 (0.49%). In Summary, these percentages suggest that the library experienced a modest increase in assets, i.e., remodel of teen area after 20 years, a significant increase in liabilities, i.e. more financial obligations, and a decrease in its overall net position during this fiscal year. Please reference the Statement of Net Position on MD&A 4.

### **Activities**

The following table summarizes the revenue and expenses of the Library for the fiscal years ending April 30, 2022 and April 30, 2023.

Table 2
Statement of Activities - Change in Net Position

Fiscal years ending April 30	2022	2023
REVENUES		
Program Revenues		
Charges for Services	12,964	13,160
Operating Grants & Contr.	49,827	42,298
General Revenues		
Property Taxes	1,438,270	1,450,458
Replacement	31,612	42,808
Investment Income	-353	38,076
Miscellaneous	4,353	4,933
Total Revenues	1,536,673	1,591,733
EXPENSES		
Culture and Recreation	(1,219,559)	(1,601,709)
Total Expenses	(1,219,559)	(1,601,709)
CHANGE IN NET POSITION	317,114	(9,976)
NET POSITION, MAY 1	1,732,795	2,049,909
NET POSITION, APRIL 30	\$2,049,909	2,039,933

(See independent auditor's report)

# FISCAL YEAR 2023 FINANCIAL OVERVIEW

The following schedule provides a summary of the Library's income by source, and the expenses by category during the fiscal year ending April 30, 2023.

# **INCOME SOURCES**

Local Property & other taxes	93.81%
Investment Income	2.40%
Fines, Charges & Misc	.51%
Charges for Services	.62%
Operating Grants and Contributions	2.66%
Total Income	\$1,591,733

# **EXPENSES BY CATEGORY**

Personnel Services	58.71%
Commodities	10.48%
Contractual Services	9.30%
Training and Conferences	.64%
Maintenance	8.67%
Capital Outlay	12.19 %
Total Expenses	\$1,657,422

## NORMAL IMPACTS

# Revenues

**Local Property and other taxes**: The Library's total tax levy for 2022 was \$1,588,610. Estimated new property of \$15,617 and a CPI of 5.0% was used to calculate the tax levy. Compared to last year, actual tax receipts of \$1,450,458 decreased by \$(45,885) (3.07%) below tax levy expectations. Review Table 3 – MD&A page 11 for additional information. The 2021 anticipated equalized assessed value (EAV) for the Village of Flossmoor Library is \$229,065,605.

Changing patterns in intergovernmental and grant revenue (both recurring and nonrecurring. Certain recurring revenues (Illinois State Per Capita Grant, State replacement taxes, etc.) may experience significant changes periodically while non-recurring or one-time grants are less predictable and often distort their impact on year-to-year comparisons. Based on the official service area population of 9,704, the Illinois Per Capita Grant, if fully funded, grants \$1.475 per person. In FY23, the Library received an additional grant, Age Options, totaling 7,500. The Library's total Grants received was \$21,813.

Market impacts on investment income: The Library's investment portfolio remains concentrated in local bank and other money market accounts similar to many other governments. The Library receives interest income from the following investment vehicles – Illinois Funds, Certificates of Deposits and bank savings accounts. These investment vehicles are common among many units of governments for their stability, safety, liquidity and return - requirements of the Flossmoor Library's Investment of Funds Policy as well as the Illinois Public Funds Act. Market conditions are influenced by national and worldwide economic conditions that will affect interest rates.

### **Expenditures**

Introduction of new furniture, material and programs. Within expenditure categories, the library has remodeled the teen area after twenty years. This remodel included painting, new computer desk section, new teen social & game area section as well as new study cubicals. Individual programs and materials may be added/deleted in order to meet our community needs and the financial position of the Library. New this year are Library of Things; backpack kits, Outdoor Movie Projector & Screen, Age Options sponsored IPads for seniors and Age Options Senior Exercise Kits for circulation. Adult and youth programs are available both in-person and on-line. The Library continues to support youth programs including Movie in the Park, Trick or Treat Trail, Escape Rooms, Story time in the Park, Virtual Story time, and STEAM @ Home. Holiday programs such as Gingerbread Extravaganza and Pumpkin Decorating. New Adult programs events featured lessons in Cooking, nature walks, and Willie Wonka Scavenger Hunt and art classes. The Flossmoor Public Library continues to participant in "Illinois Libraries Present", an intergovernmental group that facilitates the joint purchasing of programs, events and services.

**Personnel and Salary Impacts.** Changes in service demand, budgets and other internal/external factors may cause increases or decrease staffing levels. Personnel costs including salary and fringe benefits remain the Library's most significant operating cost. The Library strives to have a competitive compensation program in order to attract and retain quality employees. Minimum wage (rising annually through 2025), employee retention and revenue inflow remain a concern in budget forecasting.

**Inflation.** In the Chicagoland area, overall inflation for FY2022-2023 started at 8.3% and ended the fiscal year at 3.7%. These inflation rates are reflective generally in housing, gas and food. In general, print and non-print materials were relatively unaffected by this steep increase in inflation; however, certain purchased commodities and services are experiencing higher costs (such as utilities, repairs, maintenance costs).

### **CURRENT YEAR IMPACTS**

#### Revenues

Revenues totaled \$1,591,733 for the fiscal year ending April 30, 2023. The Library's largest single revenue source, local property taxes of \$1,450,458 and personal property replacement tax of \$42,808 amounted to \$1,493,266 representing 93.8% of total revenues. Actual tax collection was 6.8% below a budgeted \$1,557,500. The Federal Reserve began its rate hikes in March of 2022, and rates began to jump from 3.22% in January rising to 6.98% by October of 2022. With the increase in interest, the library saw a significant increase in average annual interest rates from .47% to 4.98% and interest earned was \$38,076.

The State of Illinois Per Capita Grant increased its funding level to \$1.475/person that resulted in a grant of \$14,313. The Library received one additional grant in FY22. A \$7,500 grant from Age Options was awarded to the Library to support the addition of a senior-specific page on our website and the purchase of craft Grab-N-Go monthly kits for seniors.

# **CURRENT YEAR IMPACTS (continued)**

## **Revenues (continued)**

Flossmoor is a residential community with limited retail. Residential property tax is the town's largest source of income. Recently, housing prices have seen healthy increases in property values. In the past several years, there has been success in expanding the retail market in the downtown area, on the Vollmer Road corridor and Flossmoor Commons. Flossmoor Library continually strives for fiscal responsibility in maintaining budgets. The Flossmoor Library continues to examine alternative sources for other income streams (grants, investment opportunities, services, etc.).

Monetary donations totaling nearly \$20,485 from private donations and from the Friends of the Flossmoor Library, which provided summer reading promotional T-shirts for the program and staff recognition awards as well as the Trick and Treat Trail. The Friends of the Library generated income primarily through membership, and used book sales.

# **Expenditures**

**Pandemic Updates**: COVID19 is less disruptive during the FY22-23, making it possible to resume pre-pandemic activities and fully enjoy the Library. The Library will continue to monitor the CDC for any updates.

**Personnel Services**: Personnel costs, including salary and fringe benefits for library employees, is the Library's largest operating expense. Staffing for FY23 remained generally stable. Minimum wage increased to \$13.00/hour effective January 1, 2023. Staff received 3.5% raises in January 2023. Rising health care premiums and the IMRF employer rate contributions continue to have a notable impact on fringe benefits costs.

**Commodities:** Expenses did not exceed budget in most commodity lines. Actual expenditures exceeded budget in leases books and software. There are many key drivers behind the increase in software usage and development in 2022. As the industry is dynamic and the library tries to evolve the patron's needs, technology will grow and its hardware and software will quickly need upgrades and updates to keep up with the demand.

**Contractual:** Expenses did not exceed budget in most commodity lines.

# **CURRENT YEAR IMPACTS (continued)**

## **Expenditures (continued)**

**Conferences:** Workshops and conferences totaling \$3,908; workshop mileage and airfare \$905, professional memberships \$964 and staff holiday recognition and dinner \$1,500 comprised the majority of staff development and training expenses. The Library Director and a Manager attended the conferences in the area and the Library Director attended the ALA conference in Washington DC.

**Maintenance**: Maintenance costs reflected routine building maintenance, and while the library's expenses did not exceed budget, some expenses arose from unexpected repairs. Continued window sealing and caulking inside and outside, as well as brick/stone repair (\$48,495). Chiller repairs totaling \$18,036.

**Overall**: Library expenditures ended under budget by 5.5% (97,733). Capital Outlay Strategic plan projects such building paint refresh and teen area remodel project were completed FY22-23 below budget by 1.4% \$202,096. As the Library returned to full capacity, building operations returned to normal, workshops and conferences were attended, and delayed maintenance projects were completed.

### FINANCIAL ANALYSIS OF THE LIBRARY FUND

As stated on page 2 of the MD&A, the Flossmoor Public Library has one individual government fund, the General Fund. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. As of April 30, 2023, the General Fund (as presented on the *Balance Sheet*, page 6) had a fund balance of \$2,029,422, a decrease of 3.14% compared to 2022.

Received tax revenues, replacement taxes and grants contributed to the actual revenue to be within budget projections. The Expenditures in total were below budget.

The following schedule, Table 3, provides a comparison of the Library's Amended Final Budget to Actual as of April 30, 2023 and a summary of the change in fund balance. Budget Amendments were approved in November 2022.

# FINANCIAL ANALYSIS OF THE LIBRARY FUND (continued)

Table 3 General Fund Budgetary Highlights Fiscal Year Ending April 30, 2023

	Final Budget	Actual
REVENUES	<b>.</b>	<b></b>
Taxes	\$1,557,500	\$1,450,458
Replacement Tax	13,000	42,808
Grants	22,265	21,813
Fines and Forfeits	4,000	3,226
Charges for Services	6,600	9,934
Interest	7,000	38,076
Contributions	3,250	20,485
Miscellaneous	3,000	4,933
Total Revenues	\$1,616,615	\$1,591,7336
EXPENDITURES		
Personnel Services	999,345	973,114
Commodities	194,610	173,672
Contractual Services	172,100	154,117
Training and Conferences	13,100	10,659
Maintenance	171,000	143,764
Capital Outlay	205,000	202,096
Total Expenditures	\$1,755,155	\$1,657,422
<b>Change in Fund Balance</b>		(65,689)
FUND BALANCE, MAY 1		\$2,095,111
FUND BALANCE, APRIL 30		\$2,029,422

# FINANCIAL ANALYSIS OF THE LIBRARY FUND (continued)

# **Capital Assets**

The following schedule reflects the Library's capital asset balances as of April 30, 2023.

# Table 4 Balance of Capital Assets at the End of the Fiscal Year April 30, 2023

# **GOVERNMENT ACTIVITIES** Capital Assets not Being Depreciated Land 0 Total Capital Assets not Being Depreciated Capital Assets Being Depreciated Furniture and Equipment 495,667 495,667 Total Capital Assets Being Depreciated Less Accumulated Depreciation for Furniture and Equipment 357,216 **Total Accumulated Depreciation** 357,216 **Total Capital Assets Being Depreciated, Net** 138,451 **GOVERNMENT ACTIVITIES** CAPITAL ASSETS, NET 138,451

At year-end, the Library's investment in governmental activity capital assets (net of accumulated depreciation) was \$138,451. Current year depreciation totaled \$11,531. With a remodel of the Teen area, we brought in new furniture, desk, tables and bookshelves. See Note 4 (page 17) for additional information regarding capital assets.

# FINANCIAL ANALYSIS OF THE LIBRARY FUND (continued)

# **Long-Term Debt**

Table 5 below summarizes the changes in the Library's long-term debt, as of April 30, 2023. Starting in FY19, GASB 75 reflects the long-term liability of Other Post-Employment Benefits (OPEB); namely health-care related liabilities. Please see Notes 6-8 (pages 18-25) for further information regarding the Library's long-term debt, Defined Benefit Pension Plan and Other Postemployment Benefits.

Table 5 Changes in Long-Term Liabilities Fiscal Year Ending April 30, 2023

	Beginning Balance	Additions	Retirements	Ending Balance	Current Portion
Compensated					
Absences Net Pension Liability	\$ 29,296	345	2,051	27,590	1,931
- IMRF	-	429,462	-	429,462	-
Total OPEB Liability	64,045	7,762	-	71,807	5,026
TOTAL LONG-TERM					
LIABILITIES	\$ 93,341	437,569	2,051	528,859	6,957

#### CONTACTING THE LIBRARY'S FINANCIAL MANAGEMENT

This financial report is to provide our citizens with a general overview of the Library's finances and to demonstrate financial accountability. Direct questions concerning this report or requests for additional financial information to Jamie Paicely, Library Director or Leann Fischer, Operations Manager, at Flossmoor Public Library, 1000 Sterling Avenue, Flossmoor, Illinois, 60422.



# STATEMENT OF NET POSITION

# April 30, 2023

	Primary Government Governmental Activities
ASSETS	
Cash and Cash Equivalents	\$ 1,490,121
Investments	664,864
Receivables (Net, Where Applicable, of	
Allowances for Uncollectibles)	
Property Taxes	834,112
Due from Other Governments	19,131
Capital Assets	
Depreciable (Net of	
Accumulated Depreciation)	138,451
Total Assets	3,146,679
DEFERRED OUTFLOWS OF RESOURCES	
Pension Items - IMRF	396,975
Total Deferred Outflows of Resources	396,975
Total Assets and Deferred Outflows of Resources	3,543,654
LIABILITIES	
Accounts Payable	97,807
Accrued Payroll	32,574
Noncurrent Liabilities	
Due Within One Year	6,957
Due in More than One Year	521,902
Total Liabilities	659,240
DEFERRED INFLOWS OF RESOURCES	
Pension Items - IMRF	10,369
Deferred Property Taxes	834,112
Total Deferred Inflows of Resources	844,481
Total Liabilities and Deferred Inflows of Resources	1,503,721
NET POSITION	
Net Investment in Capital Assets	138,451
Unrestricted	1,901,482
TOTAL NET POSITION	\$ 2,039,933

# STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2023

				P	rogr	am Revenu	es		Re	t (Expense) evenue and Change in et Position
					О	perating	(	Capital		
			(	Charges	Gı	rants and	Gr	ants and	Go	vernmental
FUNCTIONS/PROGRAMS		Expenses	for	Services	Con	tributions	Con	tributions	1	Activities
PRIMARY GOVERNMENT Governmental Activities	¢	1 (01 700	¢	12.160	¢	42.209	¢		¢	(1.546.251)
Culture and Recreation	\$	1,601,709	\$	13,160	\$	42,298	\$	-	\$	(1,546,251)
TOTAL PRIMARY GOVERNMENT	\$	1,601,709	\$	13,160	\$	42,298	\$	-		(1,546,251)
			Tax	eral Revenu kes coperty	ies					1,450,458
			Re Inv	ergovernme eplacement estment Inc scellaneous	ome	Unrestricted	1)			42,808 38,076 4,933
			7	Γotal						1,536,275
			СНА	NGE IN N	ET P	OSITION				(9,976)
			NET	POSITION	N, MA	AY 1				2,049,909
			NET	POSITIO	N, A	PRIL 30			\$	2,039,933

# BALANCE SHEET

April 30, 2023

	General Fund
ASSETS	
Cash and Cash Equivalents Investments Receivables (Net, Where Applicable, of Allowances for Uncollectables) Property Taxes	\$ 1,490,121 664,864 834,112
Due from Other Governments	19,131
TOTAL ASSETS	\$ 3,008,228
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	
LIABILITIES Accounts Payable Accrued Payroll	\$ 97,807 32,574
Total Liabilities	130,381
DEFERRED INFLOWS OF RESOURCES	
Deferred Revenue - Per Capita Grant	14,313
Unavailable Property Taxes	834,112
Total Deferred Inflows of Resources	848,425
Total Liabilities and Deferred Inflows of Resources	978,806
FUND BALANCE Unrestricted	
Committed for Capital Purposes	1,375,485
Committed for Special Acquisition	320,000
Assigned for Technology Projects	20,000
Green Initiatives	4,000
Security Upgrades	5,000
Subsequent Year's Budget	201,330
Unassigned	103,607
Total Fund Balance	2,029,422
TOTAL LIABILITIES, DEFERRED INFLOWS	
OF RESOURCES AND FUND BALANCE	\$ 3,008,228

# RECONCILIATION OF FUND BALANCE OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

April 30, 2023

	_
FUND BALANCE OF GOVERNMENTAL FUNDS	\$ 2,029,422
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	138,451
Grant revenue appropriated by the state, but not yet issued to the local government are reported as deferred revenues at the fund level, but on the government-wide level they are reported as revenues	14,313
Differences between expected and actual experiences, assumption changes and net difference between projected and actual earnings and employer contributions made after the measurement date for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position	20 6 075
Deferred outflows of resources  Deferred inflows of resources	396,975 (10,369)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds	, , ,
IMRF net pension liability	(429,462)
Compensated absences	(27,590)
Total other postemployment benefit liability	(71,807)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 2,039,933

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

For the Year Ended April 30, 2023

	General Fund
REVENUES	
Taxes	\$ 1,450,458
Intergovernmental	
Personal Property Replacement Taxes	42,808
Grants	21,813
Fines and Forfeits	3,226
Charges for Services	9,934
Other	
Investment Income	38,076
Contributions	20,485
Miscellaneous	4,933
Total Revenues	1,591,733
EXPENDITURES	
Current	
Personnel Services	973,114
Commodities	173,672
Contractual Services	154,117
Training and Conferences	10,659
Maintenance	143,764
Capital Outlay	202,096
Total Expenditures	1,657,422
NET CHANGE IN FUND BALANCE	(65,689)
FUND BALANCE, MAY 1	2,095,111
FUND BALANCE, APRIL 30	\$ 2,029,422

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2023

NET CHANGE IN FUND BALANCE - TOTAL GOVERNMENTAL FUNDS	\$ (65,689)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities Capital outlay	106,781
The change in the Illinois Municipal Retirement Fund net pension liability is not a source or use of a financial resource	(874,666)
The change in deferred outflows for the Illinois Municipal Retirement Fund is reported only on the statement of activities	296,995
The change in deferred inflows for the Illinois Municipal Retirement Fund is reported only on the statement of activities	544,190
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds	
Depreciation	(11,531)
Change in compensated absences	1,706
Change in total OPEB liability	(7,762)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (9,976)

### NOTES TO FINANCIAL STATEMENTS

April 30, 2023

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Flossmoor Public Library, Flossmoor, Illinois (the Library) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Library's accounting policies are described below.

# A. Reporting Entity

The Library is governed by a seven-member Board of Trustees. As required by GAAP, these financial statements present the Library and any existing component units. Currently, the Library does not have any component units based on criteria of GASB Statement No. 61, *The Financial Reporting Entity: Omnibus - an Amendment of GASB Statements No. 14 and No. 34*. The Friends of the Library, while a potential component unit, is not significant to the Library and, therefore, has been excluded from its reporting entity.

# B. Fund Accounting

The accounts of the Library are organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund balance, revenues and expenditures, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The Library's expendable resources are accounted for through governmental funds. The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The Library reports one governmental fund, the General Fund, which is used to account for all of the Library's general activities.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Library. Governmental activities are normally supported by taxes and intergovernmental revenues.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Government-Wide and Fund Financial Statements

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Library reports the following major governmental fund:

The General Fund is the Library's primary operating fund. It accounts for all financial resources of the Library.

### D. Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred.

The modified accrual basis of accounting is followed by the governmental funds on the fund financial statements. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Library considers property taxes and other revenues as available if they are collected before year end in the year intended to finance. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due.

Those revenues susceptible to accrual are property taxes and investment income. Fine revenue is not susceptible to accrual because generally it is not measurable until received in cash.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. Basis of Accounting (Continued)

The Library reports unearned revenue and deferred/unavailable revenue on its financial statements. Deferred/unavailable revenues arise when a potential revenue does not meet the availability criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the Library before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Library has a legal claim to the resources, the liability and deferred inflows of resource for unearned and deferred/unavailable revenue are removed from the financial statements and revenue is recognized.

#### E. Cash and Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, Certain External Investment Pools and Pool Participants, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

Illinois Metropolitan Investment Fund (IMET) is a not-for-profit investment trust formed pursuant to the Illinois Municipal Code and managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an investment company. Investments in IMET are valued at IMET's share price, the price for which the investment could be sold.

NOTES TO FINANCIAL STATEMENTS (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# F. Capital Assets

Capital assets, which include land, buildings and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Library as assets with an initial, individual cost of more than \$5,000 for shelving and equipment and \$50,000 for building infrastructure and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at acquisition value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Buildings and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings/Infrastructure	25-40
Equipment/Shelving	3-15

# G. Compensated Absences

Library employees earn vacation on an anniversary date of employment. Vacation must be used within the following 12-month period. Vested or accumulated vacation and compensatory time, including related Social Security and Medicare, that is owed retirees or terminated employees is reported as an expenditure and a fund liability of the governmental fund that will pay it in the fund financial statements. Vested or accumulated vacation and compensatory time of governmental activities at the government-wide level is recorded as an expense and liability as the benefits accrue to active employees. The Library allows accumulation of sick leave hours but these may only be applied towards retirement and are not paid out at termination, thus no liability has been recorded for sick leave.

### H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# I. Fund Equity/Net Position

Governmental funds' equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned or unassigned. Nonspendable fund balance is reported for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose or externally imposed by outside entities. Committed fund balance is constrained by formal actions of the Library Board of Trustees, which is considered the Library's highest level of decision-making authority. Formal actions include ordinances approved by the Library Board of Trustees.

Assigned fund balance represents amounts constrained by the Library's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the Library Director and the Operations Manager through the approved fund balance policy of the Library. The Library's Fund Balance Policy recommends the Library set aside a minimum of 30% of the prior year's audited actual expenditures in its unassigned fund balance. Any residual fund balance of the General Fund and any deficits in other funds, if any, are reported as unassigned.

The Library's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the Library considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. At April 30, 2023, no net position restrictions were the result of enabling legislation adopted by the Library. Net investment in capital assets represents the Library's investment in the book value of capital assets, less any outstanding debt that was issued to construct or acquire the capital asset. Unrestricted net position consists of net position that does not meet the definition of restricted or net investments in capital assets.

### J. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 2. DEPOSITS AND INVESTMENTS

## A. Deposits with Financial Institutions

The Library categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Deposits and investments are governed by the Library's investment policy.

It is the policy of the Library to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Library and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are legality, safety (preservation of capital and protection of investment principal), liquidity, yield and simplicity of management.

The Illinois Compiled Statutes (ILCS) and the Library's investment policy permit investments in commercial banks and savings and loan institutions (if a member of FDIC or NCUA), certificates of deposit, securities guaranteed by the United Sates Government, The Illinois Funds, IMET, money market mutual funds registered under the Investment Company Act of 1940 and any other investments allowed under state law that satisfy the investment objectives of the Library.

The Illinois Metropolitan Investment Fund (IMET) is a local government investment pool. Created in 1996 as a not-for-profit trust formed under the Intergovernmental Cooperation Act and the Illinois Municipal Code. IMET was formed to provide Illinois government agencies with safe, liquid, attractive alternatives for investing and is managed by a Board of Trustees elected from the participating members. IMET offers participants two separate vehicles to meet their investment needs. The IMET Convenience Fund (CVF) is designed to accommodate funds requiring high liquidity, including short term cash management programs and temporary investment of bond proceeds. It is comprised of collateralized and FHLB LoC backed bank deposits, FDIC insured certificates of deposit and US government securities. Member withdrawals are generally on the same day as requested. Investments in IMET are valued at IMET's share price, which is the price the investment could be sold.

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Library's deposits may not be returned to it. The Library's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance with the collateral held by an agent of the Library in the Library's name.

NOTES TO FINANCIAL STATEMENTS (Continued)

## 2. DEPOSITS AND INVESTMENTS (Continued)

#### B. Investments

The following table presents the investments and maturities of the Library's debt securities as of April 30, 2023:

			Investment Maturities (in Years)									
Investment Type	F	air Value	Less than 1		1-5			6-10			Greater	than 10
Negotiable CD's U.S. Treasury	\$	372,362 241,664	\$	372,362 241,664	\$		-	\$		-	\$	<del>-</del>
TOTAL	\$	614,026	\$	614,026	\$		-	\$		-	\$	

In accordance with its investment policy, the Library limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed within a two-month period. Investment maturities should not exceed three years.

The Library limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly guaranteed by the United States Government and The Illinois Funds. The Illinois Funds are rated AAA by Standard and Poor's, and IMET is rated Aaa by Moody's.

The Library has the following recurring fair value measurements as of April 30, 2023. The negotiable CD's and U.S. Treasury securities are valued using quoted matrix pricing models (Level 2 input).

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Library will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Library's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by an independent third-party custodian as designated by the Library's Board of Trustees. The Illinois Funds and IMET are not subject to custodial credit risk.

Concentration of credit risk - At April 30, 2023, the Library had 40% of its overall portfolio invested in The Illinois Funds, 33% of its overall portfolio in negotiable CD's, and 22% of its overall portfolio in U.S. Treasuries. This is in accordance with the Library's investment policy, which does not require diversification of the portfolio.

Derivatives - The Library's investment policy prohibits the use of or the investment in derivatives.

NOTES TO FINANCIAL STATEMENTS (Continued)

### 3. PROPERTY TAXES

Property taxes for the 2022 levy year attach as an enforceable lien on January 1, 2022, on property values assessed as of the same date. Taxes are levied by December of the same year by passage of a Tax Levy Ordinance. Tax bills are prepared by the County and issued and are payable in two installments, on or about April 1, 2023 and August 1, 2023. The County collects such taxes and remits them periodically. The Library recognizes property tax revenues when they become both measurable and available in the fiscal year that the tax levy is intended to finance. The 2023 tax levy, which attached as an enforceable lien on property as of January 1, 2023, has not been recorded as a receivable as of April 30, 2023 as the tax has not yet been levied by the Library and will not be levied until December 2023 and, therefore, the levy is not measurable at April 30, 2023.

# 4. CAPITAL ASSETS

The following is a summary of changes in capital assets during the fiscal year:

	Beginning						Ending	
	Balances			ncreases	Decreases		Balances	
GOVERNMENTAL ACTIVITIES Capital Assets Being Depreciated Furniture and Equipment	\$	388,886	\$	106,781	\$	_	\$	495,667
Total Capital Assets Being Depreciated		388,886		106,781		-		495,667
Less Accumulated Depreciation for Furniture and Equipment		345,685		11,531		_		357,216
Total Accumulated Depreciation		345,685		11,531				357,216
Total Capital Assets Being Depreciated, Net		43,201		95,250		-		138,451
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	\$	43,201	\$	95,250	\$	-	\$	138,451

### 5. RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three fiscal years.

NOTES TO FINANCIAL STATEMENTS (Continued)

### 6. LONG-TERM DEBT

The following is a summary of changes in long-term liabilities for the fiscal year:

	ginning alances	Α	Additions	Re	tirements	Ending Balances	Current Portion	
Compensated Absences Total IMRF Liability Total OPEB Liability	\$ 29,296 - 64,045	\$	345 429,462 7,762	\$	2,051	\$ 27,590 429,462 71,807	\$	1,931 - 5,026
TOTAL LONG-TERM LIABILITIES	\$ 93,341	\$	437,569	\$	2,051	\$ 528,859	\$	6,957

### 7. DEFINED BENEFIT PENSION PLAN

The Library contributes, through the Village of Flossmoor (the Village), to the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system. However, the Library's participation in IMRF is equivalent to a cost-sharing multiple-employer pension plan since only one actuarial valuation is performed for both the Village and the Library combined. All disclosures for an agent plan can be found in the Village's annual comprehensive financial report.

# Illinois Municipal Retirement Fund

### Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

# Benefits Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 7. DEFINED BENEFIT PENSION PLAN (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Benefits Provided (Continued)

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

#### **Contributions**

Participating members are required to contribute 4.50% of their annual salary to IMRF. The Village and Library are required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the fiscal year ended 2023 was 8.50% of covered payroll. For the year ended April 30, 2023, salaries totaling \$666,580 were paid that required employer contributions of \$56,626, which was equal to the Library's actual contributions.

### Net Pension Liability

At April 30, 2023, the Library reported a liability of \$429,462 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Library's proportion of the net pension liability was based on the Library's actual contribution to the plan for the year ended December 31, 2022 relative to the contributions of the Village, actuarially determined. At April 30, 2023, the Library's proportion was 19% of the total contribution.

## Actuarial Assumptions

The Library's net pension liability was measured as of December 31, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Actuarial Assumptions (Continued)

Actuarial Valuation Date December 31, 2022

Actuarial Cost Method Entry-Age Normal

Assumptions

Inflation 2.25%

Salary Increases 2.85% to 13.75%

Discount Rate 7.25%

Cost of Living Adjustments 3.25%

Asset Valuation Method Fair Value

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables were used. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled retiree, Male and Female (both unadjusted) tables were used and future mortality improvements were projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables were used, and future mortality improvements projected using scale MP-2020.

#### Discount Rate

The discount rate used to measure the IMRF total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Library's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ending April 30, 2023, the Library recognized pension expense of \$23,144. At April 30, 2023, the Library reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Oı	Deferred utflows of	I	Deferred nflows of
	K	lesources	r	Resources
Difference Between Expected and Actual Experience Changes in Assumption Contributions Made After Measurement Date Net Difference Between Projected and Actual Earnings on Pension Plan Investments	\$	70,846 13,929 312,200	\$	10,369
TOTAL	\$	396,975	\$	10,369

The contributions of \$13,929 were made after the plan's measurement date and will be recognized in pension expense for the fiscal year ending April 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Year Ending April 30,		
2024	\$	1,009
2025		73,700
2026		115,523
2027		182,445
2028		-
Thereafter		-
TOTAL	_ \$	372,677

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Library calculated using the discount rate of 7.25% as well as what the Library's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	Current								
	1%	Decrease	Dis	scount Rate	1% Increase				
	(	(6.25%)		(7.25%)		(8.25%)			
Net Pension Liability	\$	932,282	\$	429,462	\$	34,246			

#### 8. OTHER POSTEMPLOYMENT BENEFITS

#### A. Plan Description

In addition to providing the pension benefits described, the Library provides postemployment health care and life insurance benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by ILCS and by the Library. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The plan does not issue a separate report. The activity of the plan is reported in the Library's General Fund and Governmental Activities.

#### B. Benefits Provided

The Library provides postemployment health care and life insurance benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under the Library's retirement plan or meet COBRA requirements. All health care benefits are provided through the Library's third party indemnity health plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Eligibility in the Library sponsored health care plans is discontinued upon eligibility for federally sponsored health care benefits. The retiree pays a blended premium which creates an implicit subsidy.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### C. Membership

At April 30, 2023 (most recent data available), membership consisted of:

Inactive Members and Beneficiaries Currently	
Receiving Benefits	1
Inactive Members Entitled to Benefits but not	
Yet Receiving Them	-
Active Members	10
TOTAL	11
Participating Employers	1

#### D. Actuarial Assumptions and Other Inputs

The total OPEB liability at April 30, 2023, as determined by an actuarial valuation as of May 1, 2023, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified. The total OPEB liability was rolled forward by the actuary using updated procedures to April 30, 2023, including updating the discount rate at April 30, 2023, as noted below.

Actuarial Valuation Date	May 1, 2023
Measurement Date	April 30, 2023
Actuarial Cost Method	Entry-Age Normal
Inflation	3.00%
Discount Rate	4.14%
Healthcare Cost Trend Rates	Ranging from 7.00% to 7.40% in Fiscal 2023, Depending on Plan, to an Ultimate Trend Rate of 4.50%
Asset Valuation Method	N/A
Mortality Rates	MP-2020 Combined Annuitant Mortality Tables

#### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### E. Discount Rate

The discount rate was based on the S&P Municipal Bond 20-year high-grade rate index rate for tax-exempt general obligation municipal bonds rated AA or better at April 30, 2023.

#### F. Changes in the Total OPEB Liability

	al OPEB ability
BALANCES AT MAY 1, 2022	\$ 64,045
Changes for the Period	
Service Cost	2,576
Interest	2,549
Difference Between Expected	
and Actual Experience	1,739
Changes in Assumptions	898
Benefit Payments	 
Net Changes	 7,762
BALANCES AT APRIL 30, 2023	\$ 71,807

In 2023, there were changes in assumptions related to the discount rate, starting per capita costs and health care trend rates. The discount rate increased from 3.98% in 2022 to 4.14% in 2023.

#### G. Rate Sensitivity

The following is a sensitive analysis of total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Library calculated using the discount rate of 4.14% as well as what the Library's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.14%) or 1 percentage point higher (5.14%) than the current rate:

	Current										
	1%	Decrease	Dis	count Rate	1% Increase						
	(	3.14%)	(	(4.14%)	(5.14%)						
Total OPEB Liability	\$	76,123	\$	71,807	\$	67,724					

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### G. Rate Sensitivity (Continued)

The table below presents the total OPEB liability of the Library calculated using the healthcare rate of 7.40% to 4.50% as well as what the Library's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (6.40% to 3.50%) or 1 percentage point higher (8.40% to 5.50%) than the current rate:

				Current				
_ (6		Decrease	He	ealthcare Rate	1% Increase			
			(7.4	40% to 4.50%)	(8.40% to 5.50%)			
Total OPEB Liability	\$	66,427	\$	71,807	\$	77,756		

#### H. OPEB Expense

For the year ended April 30, 2023, the Library recognized OPEB expense of \$7,762.



# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended April 30, 2023

						•	Variance
		riginal	Final				Over
	<u>B</u>	udget	Budget		Actual		(Under)
REVENUES							
Taxes	\$ 1.	,482,659	\$ 1,557,500	\$	1,450,458	\$	(107,042)
Intergovernmental	'	, - ,	, ,		, ,		, , , ,
Personal Property Replacement Taxes		13,000	13,000		42,808		29,808
Per Capita Grant		14,265	14,265		14,313		48
Other Grants		, -	8,000		7,500		(500)
Fines and Forfeits		4,000	4,000		3,226		(774)
Charges for Services		6,600	6,600		9,934		3,334
Other		,	,		,		,
Investment Income		2,250	7,000		38,076		31,076
Contributions		3,250	3,250		20,485		17,235
Miscellaneous		250	3,000		4,933		1,933
Total Revenues	1,	,526,274	1,616,615		1,591,733		(24,882)
EXPENDITURES							
Current							
Personnel Services		986,750	999,345		973,114		(26,231)
Commodities		194,610	194,610		173,672		(20,938)
Contractual Services		163,600	172,100		154,117		(17,983)
Training and Conferences		13,100	13,100		10,659		(2,441)
Maintenance		140,000	171,000		143,764		(27,236)
Capital Outlay		205,000	205,000		202,096		(2,904)
Total Expenditures	1,	,703,060	1,755,155		1,657,422		(97,733)
NET CHANGE IN FUND BALANCE	\$ (	(176,786)	\$ (138,540)	=	(65,689)	\$	72,851
FUND BALANCE, MAY 1					2,095,111		
FUND BALANCE, APRIL 30				\$	2,029,422		

### SCHEDULE OF EMPLOYER CONTRIBUTIONS ILLINOIS MUNICIPAL RETIREMENT FUND

Last Eight Fiscal Years

FISCAL YEAR ENDED APRIL 30,	2016	2017	2018	2019	2020	2021	2022	2023
Contractually Required Contribution	\$ 82,943	\$ 68,749	\$ 68,373	\$ 62,979	\$ 64,684	\$ 71,029	\$ 66,498	\$ 56,626
Contributions in Relation to the Contractually Required Contribution	 82,943	68,749	68,373	62,979	64,684	71,029	66,498	56,626
CONTRIBUTION DEFICIENCY (Excess)	\$ -	\$ 						
Covered Payroll	\$ 619,642	\$ 572,681	\$ 610,271	\$ 546,098	\$ 627,248	\$ 617,273	\$ 621,077	\$ 666,580
Contributions as a Percentage of Covered Payroll	13.39%	12.00%	11.20%	11.53%	10.31%	11.51%	10.71%	8.50%

#### Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of the calendar years as reference above. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 21 years; the asset valuation method was five-year smoothed fair value; and the significant actuarial assumptions were an investment rate of return at 7.25% annually, projected salary increases assumption of 2.85% to 13.75% compounded annually and postretirement benefit increases of 2.25% compounded annually.

Ultimately, this schedule should present information or the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

#### SCHEDULE OF THE LIBRARY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY ILLINOIS MUNICIPAL RETIREMENT FUND

Last Eight Calendar Years

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021	2022
Employer's Proportion of Net Pension Liability (Asset)	22.00%	20.00%	21.00%	20.00%	20.00%	19.00%	19.00%	19.00%
Employer's Proportionate Share of Net Pension Liability (Asset)	\$ 468,666	\$ 399,582 \$	99,576 \$	595,585 \$	285,008 \$	(40,373) \$	(445,204) \$	429,462
Employer's Covered Payroll	619,642	566,100	595,180	589,504	636,266	609,961	645,513	666,580
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	75.63%	70.59%	16.73%	101.03%	44.79%	(6.62%)	(68.97%)	64.43%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.01%	88.28%	97.30%	84.23%	92.84%	101.03%	110.94%	89.85%

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

# SCHEDULE OF CHANGES IN THE EMPLOYER'S TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

Last Five Fiscal Years

MEASUREMENT DATE APRIL 30,	2019		2020		2021	2022		2023	
TOTAL OPEB LIABILITY									
Service Cost	\$ 2,283	\$	2,499	\$	2,698	\$ 3,416	\$	2,576	
Interest	2,648		2,374		2,148	1,282		2,549	
Difference Between Expected and									
Actual Experience	9,500		-		1,446	(8,102)		1,739	
Changes in Assumptions	(2,872)		2,098		(9,031)	-		898	
Benefit Payments	(11,681)		(11,308)		-	(5,213)		-	
Other Changes	948		126		-	-		-	
Net Change in Total OPEB Liability	826		(4,211)		(2,739)	(8,617)		7,762	
Total OPEB Liability - Beginning	78,786		79,612		75,401	72,662		64,045	
TOTAL OPEB LIABILITY - ENDING	\$ 79,612	\$	75,401	\$	72,662	\$ 64,045	\$	71,807	
Covered-Employee Payroll	\$ 422,070	\$	422,070	\$	453,819	\$ 469,538	\$	518,005	
Employer's Total OPEB Liability as a Percentage of Covered-Employee Payroll	18.86%		17.86%		16.01%	13.64%		13.86%	

There were changes in assumptions related to the discount rate assumption, starting per capita costs and health care trend rates in 2023.

There was a change in assumptions related to the discount rate assumption in 2022.

In 2021, there were changes in assumptions related to the discount rate, mortality and election at retirement, starting per capita costs and health care trend rates.

There was a change in assumptions related to the discount rate assumption in 2019 and 2020.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

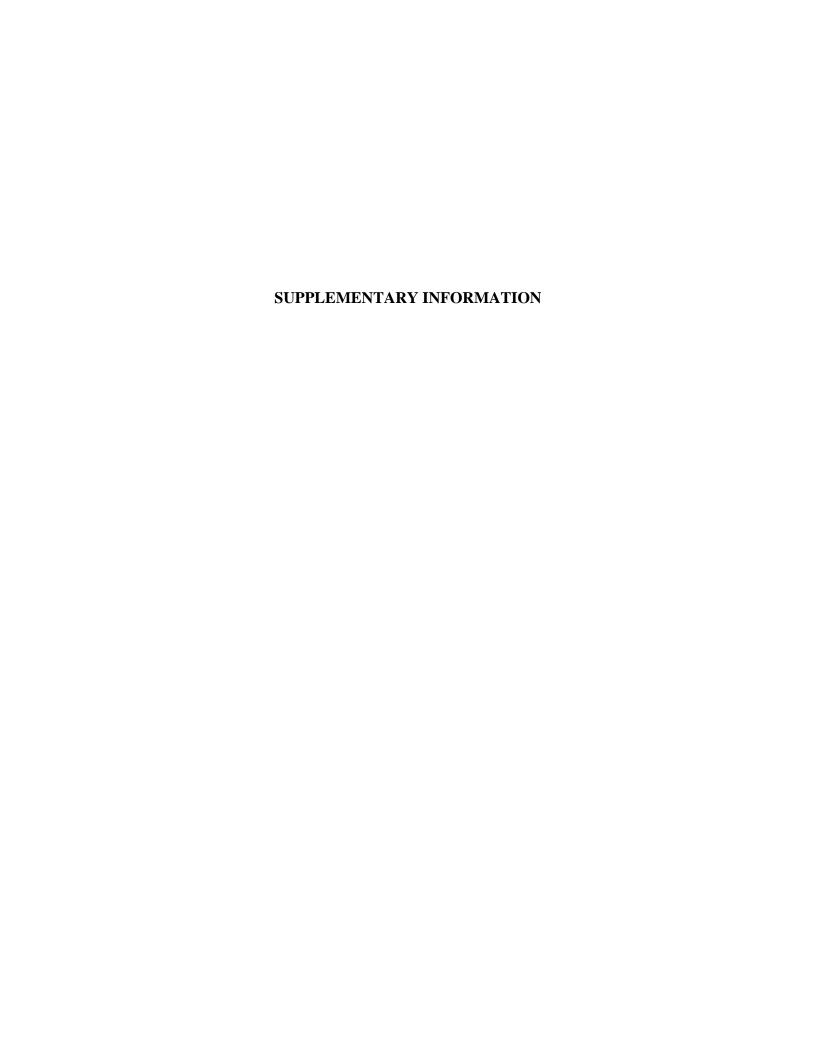
April 30, 2023

#### **BUDGETS**

Budgets are adopted on a basis consistent with GAAP. Annual appropriated budgets are adopted (at the fund level) for the General Fund on the modified accrual basis. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level. All annual appropriations lapse at fiscal year end.

The Library follows these procedures in establishing the budgetary data reflected in the financial statements.

- A. Prior to March 1, the Library Director submits to the Library Board of Trustees a proposed operating budget for the fiscal year commencing the following May 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted to obtain taxpayer comments.
- C. Prior to May 1, the budget is presented to the Village Board of Trustees and legally enacted by Village Board of Trustees action. This is the amount reported as original budget.
- D. The Library Director is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be communicated to the Library Board of Trustees.
- E. Budgets are adopted and formal budgetary integration is employed as a management control device during the year for the General Fund.
- F. State law requires that "expenditures be made in conformity with appropriations/budget." As under the budget act, transfers between line items, departments and funds may be made by administrative action. The fund budget reflects all amendment needs.



#### SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended April 30, 2023

	Original Budget	Final Budget	Actual	
PERSONNEL SERVICES				
Salaries	\$ 765,000	\$ 781,500	\$ 763,237	
Health and Life Insurance	94,800	·	92,909	
Unemployment Compensation	2,500		3,087	
FICA Contribution	46,593	48,453	46,403	
Medicare Contribution	10,897	11,332	10,852	
IMRF Contribution	66,960	56,560	56,626	
Total Personnel Services	986,750	999,345	973,114	
COMMODITIES				
Office Supplies	2,500	2,500	1,924	
Books	76,210	76,210	61,257	
Postage	2,200	2,200	2,197	
Leased Books	4,300	4,300	4,404	
Periodicals	9,550	9,550	9,133	
Electronic Resources	11,000	11,000	9,521	
Audio - Visual	22,900	22,900	21,228	
Interlibrary Loan Charges	300	300	238	
Circulation Supplies	3,650	3,650	2,755	
Technical Service Supplies	6,500	6,500	5,999	
Building Supplies	7,000	7,000	6,860	
Programming	30,000	30,000	28,349	
Printer Supplies	5,500	5,500	4,825	
Software	13,000	13,000	14,982	
Total Commodities	194,610	194,610	173,672	
CONTRACTUAL SERVICES				
Auditing Services	8,000	8,000	6,500	
Printing and Advertising	7,800	7,800	8,837	
Telecommunications	10,000	12,000	11,313	
Casualty, Liability and Workers'				
Compensation Insurance	18,500	18,500	18,130	
Legal Services	3,500	3,500	1,330	
Consultants	1,400	1,400	1,135	
Security	2,500	1,500	-	
Janitorial Services	40,000	40,000	40,000	

(This schedule is continued on the following page.) - 31 -

#### SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL (Continued) GENERAL FUND

For the Year Ended April 30, 2023

				<b>.</b>		
		0		Final Budget		Actual
CONTRACTUAL SERVICES (Continued)				-		
Computer Technical Services	\$	4,000	\$	4,000	\$	490
Water and Sewer Services	Ф	3,300	Ф	3,300	Ф	2,407
Gas Energy - Heating		23,000		30,000		27,750
Equipment Rental		7,000		7,000		6,353
Payroll Services/Fees		3,500		4,000		3,915
Village Accounting Services		5,000		5,000		3,913
System Wide Area Network		26,100		26,100		25,957
System wide Area Network	-	20,100		20,100		23,931
Total Contractual Services		163,600		172,100		154,117
TRAINING AND CONFERENCES						
Personnel Training and Conferences		13,100		13,100		10,659
Total Training and Conferences		13,100		13,100		10,659
MAINTENANCE						
Office Equipment Maintenance/RPR		17,000		17,000		7,805
Building Maintenance		113,000		144,000		135,959
Emergency and Contingency Expense		10,000		10,000		
Total Maintenance		140,000		171,000		143,764
CAPITAL OUTLAY						
Equipment and Furnishings		5,000		5,000		_
Remodel Project		200,000		200,000		202,096
Total Capital Outlay		205,000		205,000		202,096
TOTAL EXPENDITURES	\$	1,703,060	\$	1,755,155	\$	1,657,422